

## Message Text

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DRAFTED BY EUR/SE: NCLEDSKY:RAH  
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EUR:REBARBOUR  
S/S - MR. REDDY

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C O N F I D E N T I A L STATE 091864

EXDIS

E.O. 11652: GDS

TAGS: PFOR, CY

SUBJECT: CLIFFORD-NIMETZ MEETING WITH TURKISH CYPRIOT  
LEADER IN WASHINGTON

REF: USUN 1197

1. TURKISH CYPRIOT LEADER VEDAT CHELIK MET APRIL 22 WITH  
CLARK CLIFFORD  
FORGENERAL REVIEW OF CYPRUS  
SITUATION. COUNSELOR NIMETZ AND EUR/SE DIRECTOR LEDSKY  
WERE ALSO PRESENT. BOTH MET SEPARATELY WITH CHELIK AFTER  
CLIFFORD MEETING TO GO OVER IN DETAIL CURRENT STATUS OF  
CYPRUS NEGOTIATIONS.  
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2. CLIFFORD BEGAN SESSION BY REVIEWING HIS VISIT TO CYPRUS  
IN FEBRUARY AND RECALLED EXCELLENT CONVERSATIONS HE HAD  
WITH CYPRIOT LEADERS AT THAT TIME. HE SAID HE DIDNOT WISH  
TO DISGUISE DEEP DISAPPOINTMENT HE FELT OVER TURKISH  
CYPRIOT CONSTITUTIONAL MEMORANDUM WHICH HAD BEEN PLACED  
ON TABLE IN VIENNA. U.S. HAD HOPED PROPOSAL WOULD CONTAIN

ELEMENTS TO ENABLE FORTHRIGHT DISCUSSION AND WHILE SOME PROBING AND CLARIFICATION OF POSITIONS PROVED POSSIBLE, IT WAS OUR FEELING THAT SMALL ISLAND SIMPLY COULD NOT BE DIVIDED INTO ALMOST TWO INDEPENDENT COUNTRIES AND HAVE STABLE SITUATION RESULT. CLIFFORD ADDED THAT U.S. WAS NOT

DISCOURAGED. WE HOPED THAT WHEN NEGOTIATIONS RESUME IN NICOSIA NEXT MONTH IT WILL BE POSSIBLE TO BEGIN TO NARROW WIDE DIFFERENCES WHICH REMAIN IN CONSTITUTIONAL CONCEPTS. HE HOPED, TOO, THAT PARTIES WOULD STAY IN NEGOTIATING PROCESS AND THAT FOLLOWING TURKISH ELECTIONS REAL PUSH COULD BE MADE TO REACH SETTLEMENT IN 1977. CLIFFORD SAID THAT U.S. WISHED TO STAY IN CONTACT WITH THE PARTIES AND CONTINUE TO BE OF SUCH ASSISTANCE AS THE PARTIES FELT THEY WISHED.

3. CHELIK SAID HE WAS DEEPLY GRATIFIED FOR OPPORTUNITY TO EXCHANGE VIEWS WITH CLIFFORD AND WISHED TO STATE "ON BEHALF OF HIS GOVERNMENT" THAT TURKISH CYPRIOTS UNDERSTOOD NEED FOR EARLY CYPRUS SETTLEMENT. PERHAPS ATTEMPTING TO PROVIDE ANTIDOTE FOR NEGATIVE PRESENTATION WHICH DENKTASH HAD MADE TO CLIFFORD IN FEBRUARY, CHELIK ASSERTED WITHOUT QUALIFICATION THAT TURKISH CYPRIOTS WANTED SOLUTION AND WERE PREPARED TO WORK DILIGENTLY TOWARD THAT END.

4. WITH RESPECT TO CONSTITUTIONAL PROPOSALS TURKISH CYPRIOTS HAD PRESENTED IN VIENNA, CHELIK SAID THIS WAS NOT FINAL TURKISH CYPRIOT POSITION AND THAT TURKISH CYPRIOTS WERE OPEN TO SUGGESTIONS AS TO HOW PROPOSALS MIGHT BE CONFIDENTIAL

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IMPROVED. SINGLE REQUIREMENT OF TURKISH CYPRIOTS WAS THAT THEIR COMMUNITY BE PROVIDED WITH ADEQUATE SECURITY ONCE THE TURKISH ARMY WITHDREW FROM THE ISLAND. CHELIK READILY ACKNOWLEDGED THAT FORTHCOMING TURKISH ELECTIONS MADE EARLY PROGRESS DIFFICULT. HE ALSO CITED AS ADDITIONAL NEGATIVE FACTORS ATTITUDE OF GREEK CYPRIOT GOVERNMENT AND POLICY OF ATHENS GOVERNMENT WHICH SEEMED ANXIOUS TO TIE CYPRUS IN SOME KIND OF PACKAGE ARRANGEMENT WITH AEGEAN QUESTION AND THUS NOT MAKE IMMEDIATE PROGRESS TOWARD CYPRUS SOLUTION.

5. CHELIK SAID THAT TURKISH CYPRIOTS HOPED TURKISH ELECTIONS WOULD BRING STRONG CENTRAL GOVERNMENT TO ANKARA IN WHICH NATIONAL SALVATION PARTY WOULD NOT BE MEMBER AND THAT WHEN THIS OCCURRED, MOVEMENT MIGHT BE POSSIBLE ON TERRITORIAL QUESTION. UNTIL THEN, CHELIK THOUGHT ALL THAT MIGHT BE ACCOMPLISHED WOULD BE SOME FURTHER CLARIFICATION ON THIS ISSUE AS WELL AS SOME MOVEMENT ON CONSTITUTIONAL QUESTION.

6. CHELIK ALSO SUGGESTED THAT HE UNDERSTOOD THAT PERSONALITIES OF NEGOTIATORS HAMPERED EARLY MOVEMENT TOWARD CYPRUS SETTLEMENT. HE SAID DENKTASH HAD TAKEN UP THIS QUESTION IN JANUARY BUT HAD RECEIVED NO POSITIVE RESPONSE FROM GREEK CYPRIOT SIDE.

7. CHELIK CLOSED MEETING WITH CLIFFORD BY REITERATING

AGAIN THAT DENKTASH AND ALL OTHER CYPRIOT LEADERS WANTED NEGOTIATED CYPRUS SETTLEMENT AND WERE PREPARED TO WORK TOWARD SUCH AN END. CHELIK SAID TURKISH CYPRIOTS HAD MUCH TO GAIN FROM SUCH A SITUATION AND NOTHING TO LOSE AND SUGGESTED THAT IN THIS REGARD TURKISH CYPRIOT INTERESTS WERE IDENTICAL WITH THOSE OF THE TURKISH MAINLAND WHICH WAS INTERESTED IN A CYPRUS SETTLEMENT AS A MEANS OF STABILIZING RELATIONSHIP WITH U.S.

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8. NIMETZ AND LEDSKY CONTINUED DISCUSSION WITH CHELIK BY REVIEWING PROSPECTS FOR NEXT ROUND OF NEGOTIATIONS IN NICOSIA IN MAY. DEPT OFFICERS SUGGESTED THAT TURKISH CYPRIOTS COULD MAKE MAJOR CONTRIBUTION BY ENLARGING AND CLARIFYING THEIR CONSTITUTIONAL PROPOSALS IN FOUR SPECIFIC AREAS: (A) SET FORTH IN GREATER DETAIL HOW EVOLUTIONARY PROCESS FROM CONFEDERATION TO FEDERATION WAS TO BE ACHIEVED; (B) EXPAND SECTIONS OF ORIGINAL PRESENTATION TO EXPLAIN HOW POWERS ASSIGNED TO THE CENTRAL GOVERNMENT IN SUCH FIELDS AS FOREIGN AFFAIRS, THE FEDERAL BUDGET AND COMMUNICATIONS WERE TO BE CARRIED OUT. DEPARTMENT REPRESENTATIVES NOTED THAT THE ORIGINAL TURKISH CYPRIOT PRESENTATION IN THESE AREAS HAD CONSISTED OF NO MORE THAN A SENTENCE OR TWO. (C) EXPAND AND EXPLAIN MORE CAREFULLY HOW THE TURKISH CYPRIOTS THOUGHT THE EIGHT FEDERAL ADVISORY ORGANS MIGHT BE ORGANIZED, WHAT FUNCTIONS THEY WERE TO HAVE INITIALLY AND HOW THEY MIGHT DEVELOP INTO CENTRAL GOVERNMENT ORGANS AFTER THEIR INITIAL FUNCTIONS WERE SUCCESSFUL, AND (D) EXPAND IN GREATER DETAIL ON SUCH INSTITUTIONS AS THE PRESIDENCY, THE LEGISLATIVE BODIES AND THE JUDICIAL ORGANS. CHELIK TOOK CAREFUL NOTES AND EXPRESSED PERSONAL OPINION THAT EXPANSION AND CLARIFICATION OF THE TURKISH CYPRIOT PROPOSALS IN ALL FOUR AREAS COULD BE UNDERTAKEN IN NICOSIA.

9. WITH RESPECT TO TERRITORY, DEPT OFFS SUGGESTED THAT TURKISH CYPRIOT INSISTENCE ON A FURTHER GREEK MAP WAS NOT HELPFUL. INSTEAD, NOTING THAT THE TURKISH CYPRIOTS COULD NOT MAKE TERRITORIAL COUNTER-PROPOSALS, IT WAS SUGGESTED THAT DISCUSSION ON TERRITORY PROCEED FROM A MAP ON WHICH THERE WERE TWO LINES--ONE SHOWING THE GREEK CYPRIOT PRO-

POSAL AND THE OTHER THE CURRENT TURKISH FORWARD POSITION.  
DISCUSSION COULD THEN PROCEED ON AN AREA-BY-AREA BASIS  
ON THE ROUGHLY 16 PERCENT OF LAND THAT LAY BETWEEN THE  
TWO LINES. WITHOUT COMMITMENT, CHELIK AGREED THAT THIS  
MIGHT BE POSSIBLE APPROACH TO DISCUSSION OF TERRITORIAL  
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ISSUE IN NICOSIA.

10. CHELIK SAID THAT ONE OF THE MAJOR PROBLEMS IN  
CONNECTION WITH THE CYPRUS TALKS WAS THE DAMAGING

PUBLICITY WHICH EMANATED FROM EACH MEETING. THIS WOULD  
BE EVEN MORE EXTREME IN NICOSIA. DEPT OFFS SUGGESTED  
THAT ONE WAY TO APPROACH THE PROBLEM WAS TO HAVE A  
GENTLEMEN'S AGREEMENT BETWEEN THE TWO SIDES THAT THE UN  
WOULD HANDLE PRESS RELEASES AND THAT THE TWO COMMUNITIES  
WOULD REFRAIN FROM HOLDING PRESS CONFERENCES OR GIVING  
BACKGROUNDERS. CHELIK DID NOT THINK THIS WOULD WORK BUT  
COULD NOT OFFER ANY ALTERNATIVE POSSIBILITY FOR SOLVING  
THE PRESS QUESTION.

11. AMBASSADOR SHOULD CONSULT WITH DECUELLAR AND IN  
COORDINATION WITH UN SHOULD USE FOREGOING POINTS AND  
THOSE SET FORTH REFTEL AS APPROPRIATE IN COVERSACTIONS  
WITH TURKISH AND GREEK CYPRIOT NEGOTIATORS IN PREPARATION  
FOR RESUMPTION OF CYPRUS TALKS IN NICOSIA NEXT MONTH.

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